



DETENTION FACILITIES WORK GROUP

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JUDGE T. BENNETT BURKEMPER, JR.
JUDGE GLEN DIETRICH
JUDGE MARCO ROLDAN
JUDGE KEITH SUTHERLAND

TO: Honorable Steven Ohmer, Chair
Circuit Court Budget Committee

FROM: Honorable Patricia Joyce, Chair
Juvenile Detention Facilities Workgroup

RE: Juvenile Detention Facilities Workgroup Report

DATE: April 8, 2011

On August 19, 2010 the Circuit Court Budget Committee created the Juvenile Detention Facilities Workgroup whose purpose was to examine the utility and expense of state FTE's working in juvenile detention facilities in the 35 multi-county circuits. The Workgroup consisted of Circuit Judges Marco Roldan, William L. Syler, Keith M. Sutherland, Patricia Joyce, and Associate Circuit Judges Charles Curless, Mark A. Powell, Glen Dietrich and T. Bennett Burkemper, Jr.

Please accept our report for Committee approval or further direction.

PJ:sc

Attachment

**Juvenile Detention Facilities Workgroup
Report to the Circuit Court Budget Committee
March 10, 2011**

The Juvenile Detention Facilities Workgroup intends to facilitate improvements in the operation of juvenile detention facilities with five goals in mind:

- 1) Efficiently allocating staffing resources to detention facilities;
- 2) Mandate the implementation of the core strategies of the Juvenile Detention Alternatives Initiative (JDAI) by all judicial circuits;
- 3) Mandate the use of the Missouri Juvenile Detention Assessment (JDTA) by all judicial circuits;
- 4) Recommend the development and implementation of statewide standards for juvenile detention.
- 5) Assess the condition of detention facilities.

The Workgroup was established by the Circuit Court Budget Committee to review the physical operations, practices, and organizational structure of the 15 secure detention centers that are currently staffed by state paid personnel in the 35 multi-county circuits. The purpose of this review was to determine how each facility was utilizing its existing staff resources to ensure the health, safety, and welfare of the facility residents and the community that it serves.

Members of the Workgroup conducted on-site visits at each of the 15 facilities where they were given a tour and then met with administrators and staff to review statistical data including capacity of the center, average daily population, and average length of stay. OSCA staff assisted in gathering and disseminating detailed information on each facility.

Following these visits, the Workgroup met to discuss their findings and to evaluate the efficiency and effectiveness of each of the 15 facilities. The evaluation concentrated on four particular aspects:

- The age and condition of each facility;
- The average daily population of the facility over a year;
- The percentage of capacity the facility was occupied over a year;
- The proximity of the facility to other juvenile detention centers.

Through this evaluation the Workgroup determined that state paid staff could be reduced in several jurisdictions without jeopardizing the safety, health, and welfare of potential detention residents. Furthermore, they believe that the use of objective decision tools such as the Juvenile Detention Assessment (JDTA) and the use of detention alternatives through the Juvenile Detention Alternatives Initiative (JDAI) will lessen the overall need for secure detention. Also, the Workgroup endorses the development and implementation of statewide standards for juvenile detention to ensure safe and effective facility operation.

The Workgroup recommends the reduction of state paid personnel in the following judicial circuit facilities:

- Circuit 17-Warrensburg;
- Circuit 18-Sedalia;

- Circuit 20-Union;
- Circuit 30-Bolivar;
- Circuit 32-Cape Girardeau, and
- Circuit 36-Popular Bluff.

These facilities had an average daily population of four or less over the past year, totaling a combined average daily population of 18 for these six centers that employ a combined 63.775 FTE. It is estimated the cost savings to the state will be approximately \$500,000 in the first year after FTE is reduced in these facilities. The reduction of these FTE could result in a potential savings of approximately \$1.7 million in total salaries and approximately \$1 million in benefits. These savings should be used for Juvenile Court services enhancements.

The remaining Missouri juvenile detention facilities could serve as regional centers. These centers possess more than adequate bed space to absorb additional detainees from jurisdictions that have closed facilities.

- Circuit 32 and Circuit 36 could utilize the detention center in Circuit 35 or Circuit 33, which has a capacity of 40 combined.
- Circuit 17-Warrensburg could utilize the detention center in Circuit 17-Harrisonville, which has a capacity of 19.
- Circuit 18 could utilize the detention center in Circuit 13, which has a capacity of 45.
- Circuit 20 could utilize the detention center in Circuit 23, which has a capacity of 14.
- Circuit 30 could utilize the detention center in Circuit 26, which has a capacity of 24.

Upon the determination that staff be reduced in any or all of these circuits:

- The Circuit Court Budget Committee shall provide notice to the Presiding Judge and the County Commissioners in each jurisdiction in a timely manner;
- There shall be a minimum of a six month period between notice being provided and the implementation of the staff reduction, to provide transition time to existing staff. If a sufficient number of staff resign during the transition time it may be determined that the facility can no longer operate and accept residents;
- Existing staff would continue to be paid until the transition time expires;
- OSCA Human Resources will develop a process to reallocate FTE's and possibly relocate detention staff from circuits where staff was reduced to other detention centers, based upon a determination of need.

Circuits that are forced to close their detention centers through staff reduction may be allocated funds to provide alternatives to detention that may include but are not limited to home detention services, electronic monitoring, GPS tracking devices, alcohol and other drug testing, and continuous alcohol monitoring devices.

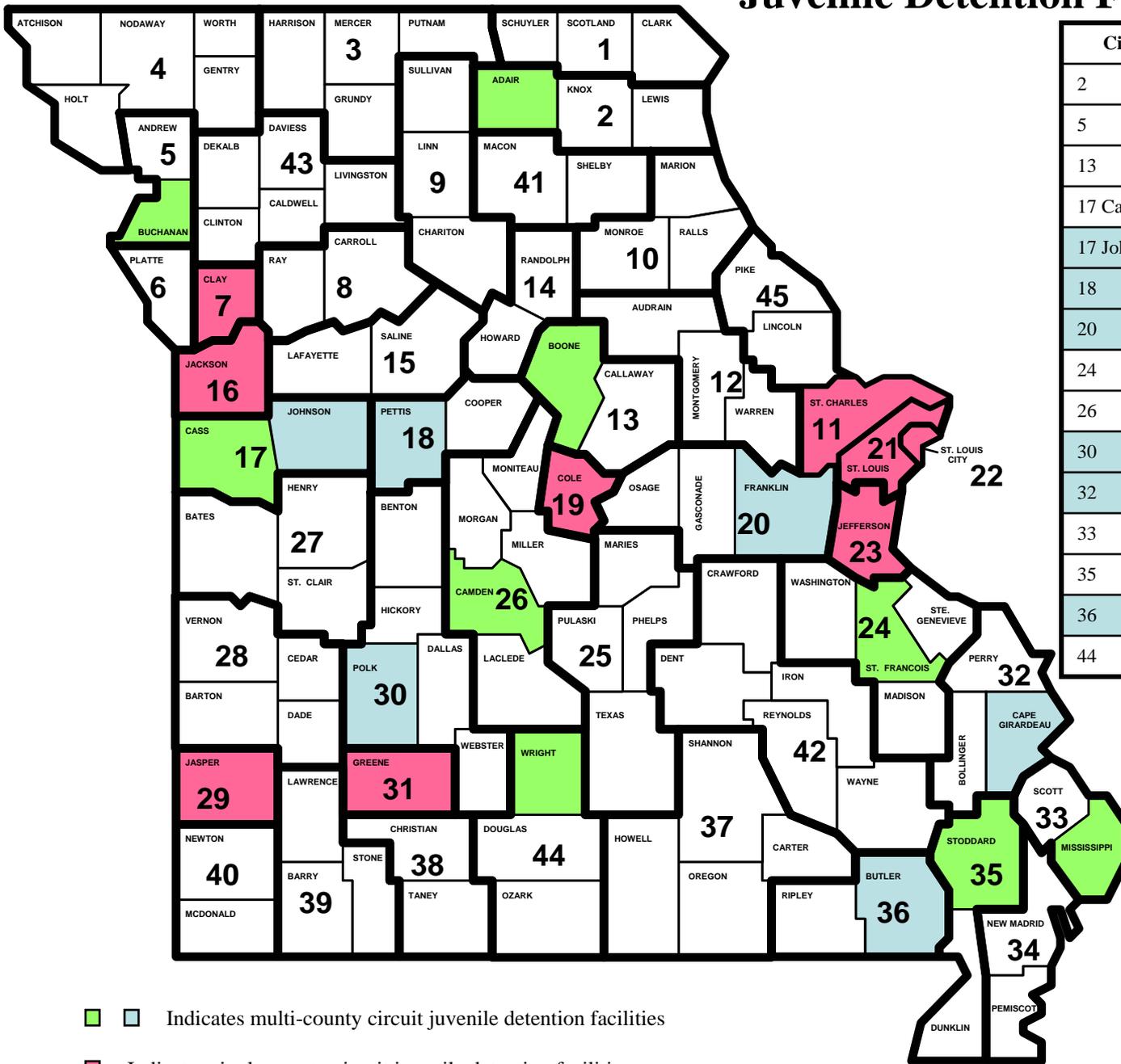
The Circuit Court Budget Committee shall require a commitment from all circuits to implement the core strategies of JDAI. Furthermore, the Committee shall require all circuits to use the

JDTA for all juvenile referrals considered for detention. Funds shall be allocated to circuits to provide alternatives to detention and funds shall be allocated to provide training for the implementation of JDAI and JDTA. The failure of a circuit to implement the core strategies of JDAI or the use of JDTA shall result in sanctions administered by the Circuit Budget Committee not limited to a withhold of staffing resources.

The implementation of the core strategies of JDAI and the use of JDTA has resulted in significant reductions in detention populations in circuits that have already adopted these practices. It is expected that detention populations will continue to decrease with statewide implementation.

The Circuit Court Budget Committee shall promote the development and implementation of statewide standards for juvenile detention to ensure safe and effective facility operation.

Juvenile Detention Facilities



Circuit	FTEs	Total Salaries
2	29.0000	\$ 804,738.00
5	31.0500	\$ 848,293.20
13	17.2500	\$ 523,998.00
17 Cass	6.5000	\$ 183,368.40
17 Johnson	5.5000	\$ 152,991.60
18	6.7500	\$ 164,766.00
20	13.0000	\$ 423,168.00
24	7.0000	\$ 178,224.00
26	25.7500	\$ 727,941.00
30	18.5250	\$ 501,770.10
32	12.7500	\$ 337,170.00
33	12.5000	\$ 306,468.00
35	6.3250	\$ 160,951.50
36	7.2500	\$ 178,218.00
44	6.7500	\$ 182,861.76

The 6 highlighted centers above total 63.775 FTE and \$1,758,083.70. Their cumulative average daily population is 18.

- ■ Indicates multi-county circuit juvenile detention facilities
- Indicates single county circuit juvenile detention facilities

Mult-County Circuit Juvenile Detention Facilities Staffing Patterns

Circuit	Job Classes	FTEs	Amount	Vacancies as of January 5, 2011	Capacity	Average Daily Population	Percentage Utilized	Comments
2	Detention/Residential				30	15	50%	
	Juvenile Officer I/II	9.0000	\$ 296,244.00					
	Juvenile Officer V	1.0000	\$ 47,184.00					
	Detention Aides I/II	16.5000	\$ 398,772.00	1.0000				
	Food Service Worker I/II	1.5000	\$ 35,334.00					
	Maintenance Worker	1.0000	\$ 27,204.00					
		<u>29.0000</u>	<u>\$ 804,738.00</u>	<u>1.0000</u>				
5	Detention/Residential				36	24	67%	
	Juvenile Officer I/II	1.0000	\$ 35,316.00					
	Juvenile Officer IV	1.0000	\$ 43,344.00					
	Juvenile Officer V	1.0000	\$ 57,864.00					
	Detention Aides I/II	24.0500	\$ 608,089.20	1.8000				
	Food Service Worker I/II	1.0000	\$ 24,168.00	1.0000				
	Maintenance Worker	1.0000	\$ 27,204.00					
	Secretary I/II	2.0000	\$ 52,308.00					
		<u>31.0500</u>	<u>\$ 848,293.20</u>	<u>2.8000</u>				
13	Detention/Residential				45	20	44%	
	Juvenile Officer I/II	7.0000	\$ 251,172.00	1.0000				
	Juvenile Officer III	1.0000	\$ 39,468.00					
	Detention Aides I/II	6.5000	\$ 159,582.00					
	Food Service Worker I/II	1.7500	\$ 42,600.00					
	Maintenance Worker	1.0000	\$ 31,176.00					
		<u>17.2500</u>	<u>\$ 523,998.00</u>	<u>1.0000</u>				
17	Detention							
Cass	Juvenile Officer III	0.5000	\$ 19,734.00		19	4	21%	
	Detention Aides I/II	6.0000	\$ 163,634.40	2.0000				
	Secretary I/II	-	\$ -					
		<u>6.5000</u>	<u>\$ 183,368.40</u>	<u>2.0000</u>				
Johnson	Detention				10	3	30%	
	Juvenile Officer III	0.5000	\$ 19,734.00					
	Detention Aides I/II	4.0000	\$ 109,089.60	1.0000				
	Secretary I/II	1.0000	\$ 24,168.00					
		<u>5.5000</u>	<u>\$ 152,991.60</u>	<u>1.0000</u>				

Mult-County Circuit Juvenile Detention Facilities Staffing Patterns

Circuit	Job Classes	FTEs	Amount	Vacancies as of January 5, 2011	Capacity	Average Daily Population	Percentage Utilized	Comments
18	Detention				8	2	25%	
	Detention Aides I/II	6.7500	\$ 164,766.00	2.0000				
		<u>6.7500</u>	<u>\$ 164,766.00</u>	<u>2.0000</u>				
20	Detention				10	4	40%	
	Juvenile Officer I/II	8.0000	\$ 286,488.00					
	Juvenile Officer III	1.0000	\$ 40,212.00					
	Detention Aides I/II	3.0000	\$ 74,136.00					
	Food Service Worker I/II	1.0000	\$ 22,332.00					
		<u>13.0000</u>	<u>\$ 423,168.00</u>					
24	Detention				11	8	73%	
	Detention Aides I/II	6.0000	\$ 151,020.00	1.0000				
	Maintenance Worker	1.0000	\$ 27,204.00					
		<u>7.0000</u>	<u>\$ 178,224.00</u>	<u>1.0000</u>				
26	Detention				24	3	13%	
	Juvenile Officer I/II	5.0000	\$ 158,580.00					
	Juvenile Officer V	1.0000	\$ 47,184.00					
	Detention Aides I/II	17.0000	\$ 450,636.00	1.0000				
	Food Service Worker I/II	1.7500	\$ 42,945.00					
	Maintenance Worker	1.0000	\$ 28,596.00					
		<u>25.7500</u>	<u>\$ 727,941.00</u>	<u>1.0000</u>				
30	Detention				8	4	50%	
	Juvenile Officer I/II	1.0000	\$ 35,316.00					
	Juvenile Officer IV	1.0000	\$ 55,548.00					
	Detention Aides I/II	13.0000	\$ 321,576.00	2.0000				
	Food Service Worker I/II	2.0000	\$ 46,908.00					
	Maintenance Worker	0.5250	\$ 14,282.10					
	Secretary I/II	1.0000	\$ 28,140.00					
		<u>18.5250</u>	<u>\$ 501,770.10</u>	<u>2.0000</u>				
32	Detention				10	3	30%	
	Juvenile Officer IV	1.0000	\$ 45,060.00					
	Detention Aides I/II	11.7500	\$ 292,110.00					
		<u>12.7500</u>	<u>\$ 337,170.00</u>					
33	Detention				16	7	44%	
	Detention Aides I/II	12.5000	\$ 306,468.00					
		<u>12.5000</u>	<u>\$ 306,468.00</u>					

Mult-County Circuit Juvenile Detention Facilities Staffing Patterns

Circuit	Job Classes	FTEs	Amount	Vacancies as of January 5, 2011	Capacity	Average Daily Population	Percentage Utilized	Comments
35	Detention				25	9	36%	
	Detention Aides I/II	5.8000	\$ 149,227.20					
	Food Service Worker I/II	0.5250	\$ 11,724.30					
		<u>6.3250</u>	<u>\$ 160,951.50</u>					
36	Detention				13	2	15%	
	Detention Aides I/II	7.2500	\$ 178,218.00					
		<u>7.2500</u>	<u>\$ 178,218.00</u>					
44	Detention				32	10	31%	
	Juvenile Officer III	1.0000	\$ 41,712.00					
	Detention Aides I/II	5.7500	\$ 141,149.76					
		<u>6.7500</u>	<u>\$ 182,861.76</u>					