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1	BEFORE THE	
2	MUNICIPAL COURT WORK GROUP COMMITTEE	
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4		
5	Pursuant to Appointment by the	
6	SUPREME COURT	
7	of the	
8	STATE OF MISSOURI	
9		
10		
11		
12	PUBLIC HEARING	
13	September 25, 2015	
14		
15		
16		
17	Missouri State University	
18	Plaster Student Union	
19	Springfield, Missouri	
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23		
24		
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1	MUNICIPAL COURT WORK GROUP	
2	PUBLIC HEARING	
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5	Whereupon, this Public Hearing of the	
6	Municipal Court Work Group, pursuant to appointment	
7	by the Supreme Court of the State of Missouri, is	
8	hereby convened at 6:00 p.m. on Friday,	
9	September 25, 2015, at Missouri State University,	
10	Plaster Student Union, 901 South National Avenue,	
11	Springfield, Missouri, before KAREN VEST, Registered	
12	Professional Reporter, Certified Realtime Reporter,	
13	and Certified Court Reporter within and for the	
14	State of Missouri.	
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1	APPEARANCES	
2		
3	Work Group Committee Members:	
4	MS. ANN COVINGTON, Co-Chair	
5	MR. CHIP ROBERTSON, Co-Chair	
6	MR. BOOKER SHAW, Co-Chair	
7	MS. KATHRYN BANKS	
8	MR. KARL DeMARCE	
9	MS. KIMBERLY NORWOOD	
10	MR. RUEBEN SHELTON	
11	MR. TODD THORNHILL	
12		
	Court Reporter:	
13		
	MS. KAREN VEST, RPR, CCR No. 846	
14	MIDWEST LITIGATION SERVICES	
	2422 East Madrid Road	
15	Springfield, Missouri 65804	
	417.877.9700	
16	kvest@midwestlitigation.com	
17		
18		
19		
20		
21		
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25		

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1	* * * *	
2	PROCEEDINGS	
3	IT IS HEREBY STIPULATED AND AGREED that	
4	these proceedings may be taken in shorthand by Karen	
5	Vest, RPR, CRR, a Registered Professional Reporter,	
6	Certified Court Reporter, and Certified Realtime	
7	Reporter in the state of Missouri, and afterwards	
8	transcribed into typewriting.	
9	(Whereupon, proceedings began at	
10	6:04 p.m. on Friday,	
11	September 25, 2015, with	
12	appearances as noted.)	
13	CO-CHAIR ROBERTSON: Well, it's 6:00	
14	o'clock, so we'll begin. And this is a meeting of	
15	the Missouri Supreme Court Municipal Court working	
16	group.	
17	The members of the working group are	
18	here. I'll let each of them introduce themselves,	
19	and then we'll ask anybody who would like to make	
20	a statement to us to help us make a recommendation	
21	to the Supreme Court about the operation of	
22	municipal courts to come on up and have a seat at	
23	the table.	
24	I'll say to whoever wants to do that,	
25	we are going to be on the record. There's a court	

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- 1 reporter here who will take down what you say, and
- 2 so it will be memorialized for all of us to use
- 3 later on.
- 4 We would ask you to be brief. We would
- 5 ask you to be less focused on anecdotal evidence and
- 6 more on how you think the courts could be improved.
- 7 If you've had a bad experience in municipal court,
- 8 it's probably because you were driving too fast.
- 9 So -- but we would like for you to be
- 10 people who would help us. So I'm going to start
- 11 with Professor Norwood at the far left -- and I
- don't think that's politically; it's just where
- 13 she's sitting --
- MS. NORWOOD: Thanks.
- 15 CO-CHAIR ROBERTSON: -- to begin the
- 16 introductions.
- MS. NORWOOD: Good evening. My name is
- 18 Kimberly Norwood, and I'm a professor at Washington
- 19 University School of Law in St. Louis.
- MS. BANKS: My name is Kathryn Banks.
- 21 I am legal director for the St. Louis City Office of
- 22 Voices For Children in St. Louis.
- 23 CO-CHAIR ROBERTSON: I'm Chip
- 24 Robertson. I practice law in Jefferson City.
- MR. THORNHILL: I'm Todd Thornhill.

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- 1 I'm the Chief Judge of the Springfield Municipal
- 2 Court.
- 3 CO-CHAIR SHAW: I'm Booker Shaw. I'm a
- 4 partner with the Thompson Coburn law firm and former
- 5 judge.
- 6 MR. SHELTON: Rueben Shelton, attorney
- 7 for Monsanto Company and current president of the
- 8 Missouri Bar.
- 9 MR. DeMARCE: Karl DeMarce, associate
- 10 circuit judge in Scotland County in northeast
- 11 Missouri.
- 12 CO-CHAIR COVINGTON: Ann Covington,
- 13 retired judge.
- 14 CO-CHAIR ROBERTSON: So let me invite
- one of the three of you to come up, if you would
- 16 like to say something. And if you're here just to
- 17 watch other people say things, someone in the back,
- 18 you may want to come down too. No?
- 19 So if anybody has any testimony they
- 20 would like to provide, we invite you to come forward
- 21 now one at a time.
- THE REPORTER: Your name, please? Tell
- 23 me your name, please.
- MS. FITE: My name is Amy and my last
- 25 name is Fite, F-I-T-E.

Page 8 1 THE REPORTER: A-M-Y? 2 MS. FITE: Yes, ma'am. 3 THE REPORTER: Thank you. CO-CHAIR ROBERTSON: Ms. Fite, thank 4 5 you. Since it appears that you may be the only person who's going to speak tonight, don't abuse the 6 7 privilege. 8 MS. FITE: Certainly. Well, again my 9 name is Amy Fite. I actually am the Christian County prosecuting attorney. I have been in that 10 11 position since January of 2011. 12 But prior to that I've served both as 13 an assistant prosecutor here in Greene County and as an assistant prosecutor in the City of St. Louis for 14 about eight and a half years. 15 I am currently the secretary of the 16 17 Missouri Association of Prosecuting Attorneys, so it is in that capacity I'm here to address you this 18 19 evening. 20 CO-CHAIR ROBERTSON: Thank you. 21 MS. FITE: We first just want to thank 22 all of you very much because it sounds like many people have traveled quite a distance, several hours 23 24 to be here tonight for what may be a short meeting for you, so I certainly appreciate you taking the 25

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- 1 time to do that.
- 2 So I am here to express the views of
- 3 the Missouri Association of Prosecuting Attorneys.
- 4 Certainly I know that you would have been informed
- 5 out of the fact that there's been much recent
- 6 criticism against the Supreme Court system in
- 7 Missouri that -- some of which has revolved around
- 8 what the St. Louis Post-Dispatch had an editorial
- 9 recently entitled as a rampant conflict of interest.
- 10 And this involves the practice of
- 11 attorneys serving in a dual role, both as municipal
- 12 prosecutors and as defense attorneys.
- 13 As ministers of justice, the Missouri
- 14 Association of Prosecuting Attorneys agree, and we
- 15 can do much better than that.
- 16 We believe that municipal prosecutors
- 17 should be held to the same standards the state
- 18 prosecutors are and should not be allowed to
- 19 represent defendants of municipal or state court
- 20 while they are also serving as municipal
- 21 prosecutors.
- 22 As many of you would know, for a
- 23 prosecuting attorney or for an assistant prosecuting
- 24 attorney or a circuit prosecuting attorney or
- 25 assistant circuit attorney to serve both

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- 1 representing the state and to serve the defense
- 2 counsel is considered a misdemeanor, so it's
- 3 unlawful for us to do that.
- 4 THE REPORTER: Would you please speak
- 5 up? I'm having a hard time hearing.
- 6 MS. FITE: I apologize.
- 7 THE REPORTER: Thank you.
- 8 MS. FITE: I don't know that I've ever
- 9 been asked to speak up.
- 10 THE REPORTER: There's so much echo,
- 11 just so much echo.
- MS. FITE: Certainly. Is this better?
- 13 THE REPORTER: Sure. Just -- thank
- 14 you.
- MS. FITE: Okay. I apologize. Thank
- 16 you.
- 17 Certainly from that standpoint, as I've
- 18 indicated, we believe municipal prosecutors should
- 19 be held to the same standard as state prosecutors
- 20 and that they should not be allowed to represent
- 21 defendants in municipal or state court while serving
- 22 as municipal prosecutor.
- 23 At best this creates a bad perception,
- 24 but at worst it is a conflict of interest. As
- 25 stewards of the criminal justice system in Missouri,

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- 1 it is incumbent on us as prosecutors to speak out in
- 2 favor of instilling confidence in the system at all
- 3 levels.
- 4 Many members of the public do not
- 5 differentiate between municipal prosecutors and
- 6 state prosecutors.
- 7 The negative connotations associated
- 8 with municipal prosecutors to practice as defense
- 9 attorneys bleeds over into the perception the public
- 10 has with respect to the criminal justice system as a
- 11 whole.
- The profit motive will always be a
- 13 conflict with the public safety motive. Unlike
- 14 state courts, municipal court operations are funded
- 15 by fines from municipal ordinances.
- The state court system is funded by
- 17 either state general revenue with respect to the
- 18 judiciary and public defender or county general
- 19 revenue with respect to the prosecutors.
- 20 Fines for criminal offenses in the
- 21 state court go one hundred percent to the school
- 22 district.
- While such a move may not be
- 24 financially feasible for municipalities, putting the
- 25 municipal prosecutors' function in the hands of

Page 12

- 1 career prosecutors who are well trained in
- 2 prosecutorial ethics and who are driven by the
- 3 public safety motive is a good first step.
- 4 Accountability and access is important
- 5 in building trust with the public. With the
- 6 exception of those larger municipalities that employ
- 7 full-time, in-house municipal prosecutors, it is
- 8 extremely difficult to determine who the municipal
- 9 prosecutor is for a city.
- There is also no required training for
- 11 municipal prosecutors as there is for state
- 12 prosecutors.
- While the organization routinely trains
- 14 many full-time municipal prosecutors from larger
- 15 jurisdictions on issues such as driving while
- 16 intoxicated or domestic violence, the majority of
- 17 municipal prosecutors are difficult to reach.
- 18 That can easily be solved by requiring
- 19 to stand up and to be counted. If we can identify
- 20 them, we can train them.
- 21 So it would be a suggestion for our
- 22 organization that the Missouri Supreme Court will
- 23 consider adopting a rule that would correspond to
- 24 language such as this.
- 25 "It shall be the duty of the municipal

Page 13

- 1 court clerk or such other person designated by the
- 2 government authority of a municipality to notify the
- 3 Missouri office of prosecution services of the name
- 4 of any person appointed or elected to be prosecuting
- 5 attorney of a municipality within 30 days of
- 6 appointment or election, as well as whether the
- 7 prosecuting attorney is full-time or part-time.
- 8 "And further that it would be unlawful
- 9 any municipal prosecutor or assistant municipal
- 10 prosecutor, during the term of office for which he
- or she shall have been elected or appointed, to
- 12 represent any party other than the State of Missouri
- or any of the political subdivisions in any criminal
- 14 or municipal ordinance violation case or proceeding,
- 15 provided that nothing in this section shall be
- 16 deemed to preclude the officers specified in this
- 17 section from engaging in the civil practice of law."
- 18 And that language actually very much
- 19 mirrored the language that we have for state
- 20 prosecutors at this time. And that would be our
- 21 respectful suggestion to this committee.
- 22 CO-CHAIR ROBERTSON: Thank you. Would
- 23 you be willing to entertain questions?
- MS. FITE: I will do that to the best
- 25 of my ability, yes, sir.

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CO-CHAIR ROBERTSON: Well, you just 1 2 don't have to take them out to dinner. You just got 3 to -- anybody have any questions? Judge? MR. DeMARCE: The state is very large 4 5 and very diverse and the municipalities vary in size from Springfield and Kansas City and Independence 6 7 down to communities of a few hundred people. And their financial means vary widely. 8 9 Geographic distribution varies widely. Much discussion in St. Louis County, over 80 10 11 municipalities, many of which share contiguous 12 boundaries. In its small rural counties you may 13 have three or four municipalities that are widely dispersed. 14 15 What would be the practicality of what you're proposing for practicing attorneys to be 16 17 willing to be municipal prosecutors in the more rural areas where the cities would not be able to 18

24 who held themselves out as specialists in this area,

pay amounts for that service, which is usually very

much a part-time service, that would be enough --

attractive enough to get most attorneys to give up

25 that person might reside several counties away,

other major practice areas?

And if they were going to hire someone

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20

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Page 15

- 1 might not be readily available for arraignments and
- 2 dispositions.
- I understand the concept, but I don't
- 4 understand how it would work in less densely
- 5 populated areas.
- 6 How would you be able to attract
- 7 attorneys into this area of practice who would live
- 8 in or near the communities they serve?
- 9 MS. FITE: What I would believe to be
- 10 some options -- well, A, certainly the law -- that
- 11 is the law right now for anybody serving as a
- 12 prosecutor.
- So in all of those areas you would also
- 14 have an elected prosecuting attorney who may be
- 15 serving a part-time capacity in an area to fulfill
- 16 their legal obligations, so we would have an example
- 17 of that to begin with.
- 18 Secondly, I think that when you are
- 19 looking at the fact that you want people prosecuted
- 20 in any of these issues, you want somebody who is
- 21 specialized in that area of law to be practicing in
- 22 that area of law.
- 23 Right now what we're looking at would
- 24 be people who serve both as municipal prosecutor and
- 25 then they turn around and they put on another hat

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- 1 and they serve as a defense attorney in a very close
- 2 area, and it may be they're switching roles back and
- 3 forth.
- We certainly could have it so that
- 5 multiple municipalities ban together in order to
- 6 make that financially feasible for somebody to
- 7 engage in that type of practice.
- 8 Those people could also choose if
- 9 they're going to do practices such as -- they could
- 10 choose to do civil practice versus doing criminal
- 11 defense if they've also chosen to practice as a
- 12 prosecutor, just as the people who serve as
- 13 part-time prosecutors would be willing to do that
- 14 now.
- I think that in my estimation of the
- 16 question, I'm answering -- this would be me
- 17 proposing what I would believe as a possibility and
- 18 not speaking on behalf of the Missouri Association
- 19 of Prosecuting Attorneys because I don't know that
- 20 there's been any discussion with regards to this
- 21 position.
- But certainly one way to look at that
- 23 would be that we were going to have an elected
- 24 prosecutor or assistant prosecutor who are already
- 25 serving in a state capacity could also serve as

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- 1 municipal prosecutor.
- 2 This would be a way to address -- a way
- 3 to address that situation. Those are just some
- 4 thoughts that I would have.
- 5 CO-CHAIR ROBERTSON: So let me -- let
- 6 me ask you this. Normally speaking, conflicts arise
- 7 and they're addressed based on a particular client
- 8 that you're representing.
- 9 So that when there is a ticket written
- 10 in the city of Springfield, it's a City of
- 11 Springfield versus Mary Jones.
- MS. FITE: Mm-hmm.
- 13 CO-CHAIR ROBERTSON: If you go to a
- 14 different municipality where it's the City of Nixa
- 15 versus someone else, the clients are different for
- 16 the prosecutor. Would you agree with that?
- 17 MS. FITE: I think that you still are
- 18 representing -- and I do understand that in one
- 19 capacity you're representing the City of Springfield
- 20 and another capacity you're representing the City of
- 21 Nixa.
- But your goal is community safety.
- 23 Your goal still is to be held accountable. And when
- 24 you're changing your hat, you are at minimum doing
- 25 what would be an appearance of -- it would be an

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- 1 appearance of impropriety.
- I think at the end of the day you're
- 3 representing an entity whose goal is community
- 4 safety, whether you're doing that in the city of
- 5 Springfield or you're doing that in the city of
- 6 Nixa.
- 7 And you don't want to have anything
- 8 that inherently creates a conflict of interest for
- 9 the person who is serving in that capacity.
- 10 CO-CHAIR ROBERTSON: So I understand
- 11 your answer, but I want to -- I'm want to sort of
- 12 hone in a little bit because every county prosecutor
- 13 represents the state.
- MS. FITE: Yes.
- 15 CO-CHAIR ROBERTSON: But every city
- 16 prosecutor does not represent any other city.
- 17 MS. FITE: Well, some certainly some
- 18 folks do certainly.
- 19 CO-CHAIR ROBERTSON: Just take a person
- 20 who is the prosecutor in the city of Nixa and who
- 21 comes to Springfield to represent Mary Jones.
- MS. FITE: Sure.
- 23 CO-CHAIR ROBERTSON: So whereas the
- 24 state is everywhere, the city is only confined to
- 25 its corporate limits.

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And wouldn't it be better for us to 1 2 look at this in terms of a true conflict manner in 3 terms of the client that's being represented rather than the sort of broad group of people who might be 4 5 represented? 6 MS. FITE: And I certainly believe that 7 everybody who has chosen to be an attorney certainly comes in and wishes to fulfill their duties and be 8 as ethical as possible, so I'm not trying to make some swooping statement that it would be impossible 10 to do that. 11 12 I think the position that the Missouri 13 Association of Prosecuting Attorneys has stated is that whether or not people are actually engaging in 14 15 a conflict of interest, where there is a perception of a conflict of interest, that we do have to look 16 17 to what we're saying and doing with the public. 18 When you look at those things, people do not differentiate between, "I saw you in 19 Springfield and you were a prosecutor there, and I 20 21 see you in Nixa and you're the defense attorney here," or, "The last time I saw the two of you, your 22 positions were flipped." 23

I think that if we're looking at

addressing some of the instilling confidence in the

2.4

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Page 20

- 1 public with regards to our criminal justice system,
- 2 as you would want to look at this as a whole because
- 3 the duty that we have as prosecutors is different
- 4 than any other attorney who walks in that courtroom.
- 5 Our duty is to see that justice is
- 6 done. Our duty is not to win a case. And so I
- 7 think that it would be very difficult to be going
- 8 back and forth with those responsibilities.
- 9 I also think that at the end of the day
- 10 if -- if today I'm the prosecutor with you and
- 11 you're going to be the prosecutor with me tomorrow,
- 12 that inherently I think creates at least the
- 13 perception, if not the possibility, where you want
- 14 me to do a good -- you want me to do a favor for you
- 15 today because you're going to do a favor for me
- 16 tomorrow and that --
- 17 CO-CHAIR ROBERTSON: But your rule
- 18 would prohibit me as the prosecutor in the city of
- 19 Springfield from going up and representing my mother
- 20 in Kansas City?
- MS. FITE: Yes.
- 22 CO-CHAIR ROBERTSON: Or no matter how
- 23 far away it was or whether this perception would
- 24 even remotely exist?
- MS. FITE: The rule that we would

Page 21 1 propose would do that, yes. 2 CO-CHAIR ROBERTSON: Okay. Thank you. 3 MS. FITE: Just like -- just like now I could not go represent my oldest son, who is a 4 5 resident of the city of St. Louis. I can't go represent him there in a defense capacity. 6 7 CO-CHAIR ROBERTSON: Well, currently 8 you could in a municipal court, could you not? MS. FITE: Currently I could in a 9 10 municipal court, yes. 11 CO-CHAIR ROBERTSON: Even though you're 12 a state prosecutor? 13 MS. FITE: No. No, I -- actually as a prosecuting attorney, I cannot -- I can't engage in 14 15 the practice of law at this point other than to represent the State of Missouri. 16 17 CO-CHAIR ROBERTSON: Because of the size of the county you're in? 18 19 MS. FITE: Because we serve in a first-class county. If I were a -- if we were 20 21 serving a county where I was -- did not have that requirement -- and a full-time prosecutor. 22 23 In a first-class county you have to be 24 a full-time prosecutor. Counties across the state

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vote to make the prosecuting attorney full-time,

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- 1 whether or not they're first class, second class, or
- 2 otherwise.
- 3 But if you are a assistant -- if you
- 4 are an assistant prosecuting attorney anywhere --
- 5 and I just want to make sure I'm reading it
- 6 verbatim --
- 7 CO-CHAIR ROBERTSON: Let's just assume
- 8 you're a part-time elected prosecuting attorney in
- 9 Moniteau County.
- MS. FITE: Mm-hmm.
- 11 CO-CHAIR ROBERTSON: And you -- you
- 12 don't believe under the rule as it currently exists
- 13 that part-time prosecuting attorney could go into a
- 14 municipal court?
- MS. FITE: No, I don't. I would be
- 16 reading from Revised Statutes of the Missouri,
- 17 Section 56.360.
- "It shall be unlawful for any
- 19 prosecuting attorney or circuit attorney or any
- 20 circuit or assistant circuit attorney, during the
- 21 term of office for which he shall have been elected
- 22 or appointed, to accept employment by any party
- 23 other than the State of Missouri in any criminal
- 24 case or proceeding, provided that nothing in this
- 25 section shall be deemed to preclude the officers

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- 1 specified in this section from engaging in the civil
- 2 practice of law. Any violation of the provisions of
- 3 this section shall be deemed a misdemeanor."
- 4 CO-CHAIR ROBERTSON: So the question
- 5 is, is it a criminal case in a municipal court? And
- 6 you could do anything because it said he and you're
- 7 a woman.
- 8 MS. FITE: He is used universally here
- 9 so it would be applicable to me as well.
- 10 CO-CHAIR ROBERTSON: But is a municipal
- 11 violation a criminal case? I'm sorry. I just have
- 12 a job where I got to do this for fun. I mean I --
- 13 so I'm going to stop after this.
- MS. FITE: Sure. A municipal -- a
- 15 municipal -- the cases that go in front of a
- 16 municipality are cases that -- many municipalities
- 17 what they do is they just copy rote what the
- 18 misdemeanor statutes are in Revised Statutes of
- 19 Missouri.
- 20 And so you may have a driving while
- 21 intoxicated case that occurs in a municipality. Now
- 22 at the discretion of the officer, they may have
- 23 elected to take that to the municipal prosecutor.
- 24 But that crime, that conduct that they
- 25 engaged in was a violation of the laws of this

Page 24 state. And so other than --2 CO-CHAIR ROBERTSON: Even though it's 3 not charged as that? MS. FITE: The conduct --4 5 CO-CHAIR ROBERTSON: Even though there's appeal de novo from the --6 7 MS. FITE: From the municipal court, 8 there would be an appeal de novo. What I'm saying is that the conduct would be in violation of the laws of the State of Missouri. 10 Whether or not someone pursued that and 11 12 ultimately convicted the person of violation of the laws of the State of Missouri would be different. 13 But the conduct that is made up -- that 14 is listed in many municipal ordinance violations, 15 what they deem as to be a violation of the ordinance 16 17 violation, that conduct is going to be listed to mirror what is in the Revised Statutes of Missouri. 18 19 And so for me as the public -- a person in the public, if I go home tonight and my 20 21 husband -- or I'll do it this way. If I punch my husband in the face 22 tonight and officers come and I am taken and it is 23 24 chosen for me to go to municipal court, I'm not going to feel like I've done anything different than 25

Page 25

- 1 if I was standing in a state court where I was
- 2 charged with domestic assault in the third degree,
- 3 because in most municipalities that discourse of
- 4 conduct would mirror exactly what it looks like for
- 5 a -- for it to have occurred in violation of state
- 6 law.
- 7 My actions would have been in violation
- 8 of state law. Whether or not somebody prosecutes me
- 9 for that or not is a different question.
- 10 Whether or not I engaged in conduct
- 11 that the legislature has deemed criminal, I have
- 12 done that.
- 13 CO-CHAIR ROBERTSON: Thank you.
- 14 Others.
- MR. SHELTON: Yeah, I do. So the
- 16 argument, so that I'm clear, is that there is no
- 17 inherent conflict?
- MS. FITE: No, I don't think that that
- 19 is the argument. I certainly -- I don't want to --
- 20 I think that the argument is that there is inherent
- 21 conflict.
- 22 Inherent conflict is that there is a
- 23 financial is the appearance of me that I'm going to
- 24 financially benefit if today --
- MR. SHELTON: That's what I'm getting

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- 1 at. There's no inherent conflict. Anecdotally
- 2 there might be an actual conflict from time to time,
- 3 but it seems like the main argument is that it
- 4 doesn't look right. It erodes public trust.
- 5 MS. FITE: I would agree that the
- 6 position here is that certainly you're -- at minimum
- 7 there would be the perception. At worst there would
- 8 be a conflict.
- 9 But I think when you're looking at
- 10 whether the laws that govern us when we prosecute
- 11 crimes, obviously the legislature felt so strongly
- 12 because your argument about what's the difference
- 13 between doing something here in -- if we're here --
- 14 CO-CHAIR ROBERTSON: It wasn't an
- 15 argument. It was just a question.
- 16 MS. FITE: I'm sorry. If your question
- 17 -- if your question is with regards to what we do
- 18 here, if I go up to Worth County, which is a
- 19 location I've never been, if I were to go there, how
- 20 am I engaging in any conflict?
- 21 Obviously the legislature has found
- 22 that so significant that they've made it a crime for
- 23 me to do that.
- 24 And so I think that you have to think
- 25 that when people are prosecuting what would be

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- 1 crimes in the State of Missouri, whether it's more
- violations or not, because of what they're --
- 3 they're still engaging in what should be benefitting
- 4 community safety and engaging in similar conduct to
- 5 what we are.
- 6 Most people look at us as one and the
- 7 same. They don't know the difference between a
- 8 municipal prosecutor and a state prosecutor or the
- 9 city prosecutor in St. Louis or a county counselor
- 10 in St. Louis County. We all appear the same.
- 11 And the roles that we serve are very
- 12 significant and important with regards to community
- 13 safety and certainly with regards to taking part in
- 14 making certain the public has confidence in the
- 15 criminal justice system that we have here in the
- 16 state of Missouri.
- 17 MR. SHELTON: Thank you.
- 18 CO-CHAIR ROBERTSON: Thank you.
- 19 Others?
- MS. NORWOOD: Thank you. No.
- 21 MR. DeMARCE: Yes. There was down on
- 22 that end.
- 23 CO-CHAIR ROBERTSON: No, she just said
- 24 thank you.
- MR. DeMARCE: Oh. The Ferguson

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- 1 Commission addressed this issue in court, and their
- 2 recommendation, which was consistent with the
- 3 approach taken in some of the other states that
- 4 addressed the issue, was to come to some sort of
- 5 happy compromise, given that the conflict is one of
- 6 appearance and not an inherent real conflict as the
- 7 rules of professional conduct are concerned.
- 8 And they said, "If you are a municipal
- 9 prosecutor, you could not do the defense in that
- 10 county and those municipalities perhaps in the
- 11 state, but you could do it elsewhere."
- 12 And my fear -- first of all, I want you
- 13 to respond why would you think that the
- 14 recommendation of the Ferguson Commission not to be
- 15 sufficient?
- But secondly, wouldn't the economic
- 17 reality of your recommendation, if it were adopted,
- 18 be to deny most municipalities any significant range
- 19 of choice in which attorney they wanted to hire to
- 20 be municipal prosecutor?
- 21 In most of the counties of the state,
- 22 would it not be right to say that their choices
- 23 would effectively be narrowed to their own county's
- 24 prosecutor, if they were part-time, or in that
- 25 adjoining county?

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- 1 There's no one else could afford to
- 2 travel that far and no one else would be genuinely
- 3 responsive to the cases at a greater distance.
- 4 MS. FITE: I don't know that anybody is
- 5 attempting to say anything with undue respect to you
- 6 or not be disrespectful anyway to the folks that
- 7 attempted to address the situation.
- 8 The fact that our recommendation may go
- 9 further than the recommendation of what that
- 10 committee proposed, I don't know that that means
- 11 that they're necessarily -- again, I think our role
- 12 is administers of justice.
- So we may be asking for something that
- 14 is -- I think that when -- and again, I think that
- when we look at what our role is as prosecuting
- 16 attorney, we have to look at instilling confidence
- in the community with regards to community safety,
- 18 with regard to confidence in the system itself, and
- 19 I think that we as prosecutors are held to a far
- 20 higher standard than -- than maybe other -- other
- 21 attorneys walking into the courtroom.
- 22 And so probably our perception of what
- 23 would be appropriate in the way to instill that
- 24 confidence and the way to see that things are done
- 25 in a manner that ensures community safety and

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- 1 ensures that there is no appearance of conflict of
- 2 interest, you may find that as we raise the bar
- 3 possibly would be a way to look at that.
- 4 To go back and answer your financial
- 5 question, again what I would say is that if you --
- 6 if what you come down to is that our choice is going
- 7 to be is it the elected prosecutor in the
- 8 neighboring county, then you've probably chosen one
- 9 of the most qualified people that is in the area to
- 10 serve in that capacity.
- 11 And why wouldn't the municipality want
- 12 the most qualified person to come in and serve on
- 13 their behalf?
- So I don't know that you are
- 15 restricting or limiting them. You are giving them
- 16 hopefully people who are going to be well trained
- 17 and well versed in that specific area of law.
- 18 MR. SHELTON: Did the Association
- 19 testify in front of the Ferguson Commission?
- MS. FITE: I do not know the answer to
- 21 that question, sir.
- 22 MR. THORNHILL: Does your analysis hold
- 23 true for part-time judges and prosecutors?
- MS. FITE: The Missouri Association of
- 25 Prosecuting Attorneys takes no position, no official

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- 1 position with regards to judges, and that is
- 2 because -- I may have to look at my notes to answer
- 3 that for you.
- 4 Basically it is the position of the
- 5 Missouri Association of Prosecuting Attorneys to let
- 6 judges determine what rules they have with regards
- 7 to their own conflict of interest.
- 8 But the reason that we've taken the
- 9 position on this is because we serve as prosecutors,
- 10 and we simply have taken a position that prosecutors
- 11 should not have conflicts of interest.
- 12 CO-CHAIR ROBERTSON: Thank you very,
- 13 very much. I mean this can't have been much fun for
- 14 you, but we're trying to figure out how this all
- 15 goes.
- So don't take any of this as anything
- 17 belligerent. It's just merely we need to learn more
- 18 and so thank you.
- MS. FITE: You're very welcome. I very
- 20 much appreciate the time to appear in front of you.
- 21 And again, I very much appreciate you taking the
- 22 time to travel as far distance as you've done.
- 23 CO-CHAIR ROBERTSON: Thank you very
- 24 much.
- 25 CO-CHAIR SHAW: Thank you.

Page 32 1 CO-CHAIR ROBERTSON: Anyone else care 2 to testify? It looked like so much fun, I would 3 think you would want to come up. MR. SHELTON: I think if you had told 4 5 this lady your opinion, she might have thought that. CO-CHAIR ROBERTSON: Well, if there are 6 7 no other testimony to be taken, will -- does anybody on the working group have anything else they would 8 like to say while we have a court reporter? 10 Thank you very much for coming. Thank you. And we're adjourned. 11 12 (Whereupon, the proceedings were 13 concluded at 6:33 p.m. on Friday, 14 September 25, 2015.) 15 16 17 18 19 20 21 22 23 24 25

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1 2	CERTIFICATE OF REPORTER	
3	I, Karen Vest, Registered Professional	
4	Reporter, Certified Realtime Reporter, and Certified	
5	Court Reporter within and for the State of Missouri,	
6	do hereby certify that I was personally present at	
7	the taking of the proceedings as set forth in the	
8	caption sheet hereof; that I then and there took	
9	down in stenotype the proceedings had at said time;	
10	and that the foregoing is a full, true, and accurate	
11	transcription of such stenotype notes so made at	
12	such time and place, all to the best of my skill and	
13	ability.	
14		
15		
16		
	Karen Vest, RPR, CRR,	
17	Missouri CCR No. 846	
18		
19		
20		
21		
22		

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